

Putin's Brezhnev Syndrome Means End of an Era

By Pierre Buhler

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The winner of the State Duma elections was a foregone conclusion: United Russia, organized by Prime Minister Vladimir Putin. Likewise, there is no doubt that Putin himself will win the presidential election in March 2012. But the public enthusiasm that ratified Putin's rule for a decade has vanished, something demonstrated by the poor performance of his party, United Russia, in Sunday's elections.

Unlike Europe, beset by a sovereign-debt crisis, and the United States, whose leaders are wrangling over how to stem the deficit, Russia may look like an oasis of stability and continuity. But that continuity is more reminiscent of the stagnation of the Leonid Brezhnev era.

Eight years of 7 percent average annual growth during Putin's two presidential terms allowed Russia to repay its debts, accumulate almost \$600 billion in foreign-currency reserves and join the leading emerging economies. A decade after the 1998 crisis brought Russia to its

knees, its leaders boasted that the country could weather the 2008 financial crisis.

Given Russia's relatively sound economic fundamentals, Putin's diminished popularity might appear surprising. While the International Monetary Fund's forecast of 4 percent growth in 2011 and subsequent years will put Russia well behind China and India, it is ahead of average growth rates in the rich Group of Seven countries. Moreover, Russia's budget will be balanced as long as oil prices remain above \$110 per barrel.

Longer-term trends have also improved. Rapid demographic decline has been brought to a halt since the turn of the century — a time when coffins outnumbered cribs by seven to four — as generous government subsidies for a third child have boosted the fertility rate from its 1999 low of 1.16 children per woman to 1.58 in 2010. That is still far below the replacement rate of 2.1, but higher fertility, together with successful measures to reduce male mortality, has slowed the pace of population shrinkage.

But Russia remains essentially a "rentier state" whose primary source of revenue is oil and gas rather than taxation. Russia has most of the usual features of rentier states: autocracy, weak political and judicial institutions, arbitrary governance, lack of rule of law, little transparency, restraints on freedom of expression, widespread corruption, cronyism and nepotism. Also common to rentier states are short investment horizons, vulnerability to commodity-price volatility — euphoria when they surge and a deep crisis when they collapse —and an underdeveloped and uncompetitive manufacturing sector.

Today's Russia is a gigantic reservoir of raw materials, and its economy relies heavily on commodities. Russia is the world's largest oil and gas exporter, sitting on more than 25 percent of total proven gas reserves. Those commodities account for over two-thirds of the country's export earnings and are the primary source of state revenue.

The impact on governance is all too predictable. In 2011, Transparency International's corruption perception index ranked Russia 143rd out of 182 countries, on a par with Nigeria.

Meanwhile, infrastructure is crumbling even within the vital extractive industry, while manufacturing is internationally uncompetitive. The defense industry has lost its strong position with India and China, once its two main customers. Despite the hype about nanotechnology and Skolkovo, spending on research and development is a mere one-fifteenth of the U.S. level, and one-quarter of China's. As a proportion of gross domestic product, it has been halved since the early 1990s, and is now just 1 percent of GDP. Scientists and researchers, once the pride of the Soviet Union, have all but vanished, often lured by more rewarding opportunities at home or abroad.

Indeed, Russian universities are almost absent from global rankings. Only two appear in the Shanghai University Top-500 list and, at the very bottom, among the 400 rated by The Times Higher Education Supplement. Russia also fares poorly — 63rd — in the global competitiveness index released by the World Economic Forum, well behind all developed countries and even many developing countries. The same holds for innovation capacity and technology.

Yet there are hints of hope. Russia no longer lags behind the developed world in Internet use, which has provided space for unregulated speech, allowing users to circumvent the official —

and overwhelmingly pro-Putin — news media. Moreover, after lengthy negotiations, Russia recently reached an agreement with the World Trade Organization to join, implying the need to comply with all relevant obligations regarding transparency and trading rules.

But comprehensive transformation of Russia's economy remains doubtful. Sergei Guriev, dean of the New Economic School in Moscow, soberly noted in 2010 that: "reforms look highly unlikely for the simple reason that they would harm the interests of Russia's ruling elites. In any resource-rich and undemocratic country, the political class and the business interests that surround it have little or no incentive to support stronger property rights, rule of law, and competition. Such structural changes would weaken the elite's grip on political and economic power. The status quo — opaque rules, arbitrary decision-making and lack of accountability — allows insiders to enrich themselves, especially by obtaining a share of commodity-export revenues."

When Russia marks the 20th anniversary of the collapse of the Soviet Union this Christmas, it will have much to celebrate. Unfortunately, what hasn't changed will give it much to rue.

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